

ESMA Brief - 2013

Evaluation of Compliance and Organizational Structures in Regulatory Bodies (governance)

The key focus areas revolve around compliance checks, risk management, participant eligibility, and financial stability. Key practices scrutinized include internal controls, corporate governance, risk management systems, and funding. Inspections assessing IT governance, application controls, and systems development also play a significant role. Additionally, the SEC staff's continuous reviews revolving around governance and risk frameworks are also important. One of the essential elements assessed is the framework for risk control and governance. It also includes an exploration of the robustness, transparency, and clarity of the organizational structure, accounting procedures, and identify and manage potential risks. Besides, the formulation, strategy, and decision-making representations of these organizations also play a significant role, alongside disclosure in line with statutory regulations. Furthermore, the infrastructure and expertise of risk management functions, implications of group governance arrangements, and the qualifications of board members are equally important.

Regulatory Access to Confidential Swap Data: A Comparison of EU and US Rules (confidentiality)

The text compares the regulations about accessing confidential swap data in the U.S. and the EU. In both jurisdictions, Swap Data Repositories (SDRs) must protect the confidentiality of the data they handle. They must also have systems to handle risks, implement business continuity and disaster recovery plans. In the U.S., both domestic and foreign regulators must obtain a confidentiality and indemnification agreement before accessing data. The Commodity Futures Trading Commission (CFTC) and the Department of Justice are among those authorized to access if they execute such an agreement. A different backbone is that EU rules allow access by foreign authorities who have entered an international agreement with the EU, while in US, all foreign regulators must both be deemed appropriate by the SEC and sign a confidentiality and indemnification agreement. Both regimes are considered broadly equivalent on this matter as ensuring the confidentiality of data is a key element.

Enforcement and Consequences of Securities Fraud (fraud)

The given content primarily discusses the punishments for securities fraud under different legal frameworks. Specifically, in the U.S., violations intended to deceive or defraud can lead to imprisonment or hefty fines. The anti-fraud provisions, enforced by the SEC, have proven effective. Penalties vary by the seriousness of the act and whether it involves fraud, deceit, or reckless disregard of regulatory requirements.

EU rules, on the other hand, leave penalties and enforcement to member states' regulators, resulting in differing practices across jurisdictions.

The content also talks about civil servants' liability in case of fraud or gross negligence, allowing investors to sue if they have suffered damages. Besides, it mentions a range of other liabilities under civil law.

Lastly, the possibility of criminal sanctions for investment fraud by giving inaccurate information in a prospectus is also discussed. The document addresses the provisions in various

jurisdictions including Germany, Czech Republic, Denmark, and Estonia.

Regulatory Measures and Requirements for Trade Infringements (internal controls)

The text outlines the penalty coefficients based on aggravating factors linked to any trade infringements. Some of these include repeated violations, persistent infringements, systemic weaknesses in the trade repository's organization, negative impacts on data quality, and intentional infringements. If found guilty of these, an institution may face multiple supervisory measures from ESMA, such as fines, public notices or withdrawal of registration. Equivalence is also discussed relating to internal controls of EU, SEC, and CFTC rules. These controls are designed to ensure governance arrangements, effective administration, accounting, data confidentiality and safe asset management. The importance of a clear organizational structure, effective internal controls, and robust accounting practices among others is emphasized, especially for institutions with low credit risk. The content further explores regulatory requirements for central counterparties (CCPs) and credit rating agencies (CRAs) in various jurisdictions including, but not limited to, Australia and Singapore.

Accountability and Transparency in the U.S. Federal Regulatory System (accountability)

The U.S. Federal Regulatory System maintains a robust accountability structure towards the Congress, periodically reviewed by the Government Accountability Office. Confidential information can be divulged under stipulated conditions, and to specific bodies such as the Congress, Comptroller general, and consumer reporting agencies. Proposed regulations highlight a need for defining clear lines of responsibility and accountability in each operational unit, along with making accessibility of key information such as board nominations, committee compositions, and significant decision summaries public. Various rules are also proposed to ensure conflict management, appropriate compensation policies, and establishment of clear risk management framework. Lastly, the governance arrangements of a CCP require the board to handle final responsibility and accountability for the organization's risk management, with adequate provisions for promoting robust risk management and clear reporting lines between the board and senior management.

Key Technology Standards and Practices for Financial Regulatory Bodies (technology)

The information underscores the importance of technology systems, security, and designated personnel in Central Counterparties (CCPs) and Derivatives Clearing Organizations (DCOs). It mentions the significance of maintaining technology systems of sufficient capacity, integrity, resilience, and security. Policies ensuring system operation in compliance with the relevant federal securities laws and rules and provision for system disruptions are emphasized. Moreover, key personnel, including the Chief Risk Officer, Chief Compliance Officer, Chief Technology Officer, and those responsible for business continuity or disaster recovery planning, are deemed essential. These personnel should be dedicated employees of the CCPs. The bodies are also expected to maintain internationally recognized technical standards and industry best practices.

The proposed SEC rules urge organizations to take corrective actions during system disruptions, comply with system issues, and notify and provide the SEC with detailed info regarding system issues. Furthermore, the remuneration policy should be independently audited annually, with the results shared with the relevant CCP's competent authority. Continual monitoring of the technology used by the clearing corporation is suggested to ensure

it remains up-to-date and meets market demands.

Challenges and Solutions of Automated Trading Environments (environment)

Interest is centrally focused on automated trading environments. The paragraph discusses the challenges, particularly the exploitation and abusive behaviors that can occur in these environments. Manipulative behaviors such as quote stuffing and momentum ignition are mentioned as examples. Questions are raised around the identification and detection of these behaviors and the optimum tools needed for better detection. Along with the problems, there are discussions about guidelines published by ESMA on systems and controls for addressing issues specific to automated trading environments. The challenges of expanding organizations in such volatile markets are also highlighted. The risk factors linked to the banking industry as a result of the sovereign debt crisis are considered vital. Further on, ESMA's guideline issuance on systems and controls in an automated trading environment is addressed as an example of their achievements. Lastly, issues specific to partnership environments in which the governing body and senior management overlap were touched upon.

Adherence to High Standard of Conduct & Ethics in Compliance and Regulations (ethics)

The IMF report highlights the effectiveness of the International Organization of Securities Commissions (IOSCO) principle that has been adopted and implemented by CFTC and SEC. The principle mandates the regulators' staff to uphold the highest professional standards, particularly standards of confidentiality. The CFTC and SEC have developed comprehensive codes of ethics.

Under the Chief Compliance Officer's responsibilities, he / she is required to directly report to the board or senior officer, reviewing the organization's compliance with core principles within specified regulations, resolving conflicts of interests, and setting written policies to prevent violations. An annual report is prepared that assesses the organization's compliance with federal laws and SEC rules, including the code of ethics and conflict of interest policies.

The Securities and Exchange Board (SEBI) requires the directors and key management of recognized clearing corporations and stock exchanges to abide by a specified code of ethics. Failure to do so can result in appropriate action, including removal or termination.

ESMA's policy on conflict of interest is based on the staff regulations of European communities. It encompasses conflict of interest management, acceptance of gifts, missions, and post-employment activities. All staff are required to sign an annual conflict of interest declaration that is assessed by the ethics officer.

Lastly, independence from issuers and auditors can be achieved through the development of ethical codes, cooling off periods, and assurance that enforcement staff maintain their independence due to relationships with the issuer or audit firm.

Technological Innovation and Regulation in Financial Markets (innovation)

As per the IOSCO report, the onset of digital innovation in financial markets, has provided substantial advantages such as electronic auditing and improved trading transparency. Yet, these advancements also pose risks through new opportunities for market manipulation and abuse. Regulatory agencies such as ESMA, EBA, and EIOPA are conducting joint work to address cross-sector risks, protect investors, counter financial transgressions, and adapt to financial innovation. Additionally, ESMA is planning a proactive system to foresee and strategize against potentially harmful financial innovations. To understand and manage this

fast-paced innovation, ESMA collaborates with market participants and experts. Future steps focus on coordinated responses to identified risks associated with financial innovation. This innovative regulation happens through various subcommittees focusing on risk management, consumer protection, financial innovation, and money laundering. Across this ambit, the goal is to create a unified approach to regulatory and supervisory actions on new financial activities, identify risks, and establish risk mitigation strategies.

Diversified Business Models and Remuneration Policies in Financial Institutions (business model)

Recent reports have highlighted increased negative pressures on financial institutions' business models and their profitability, which impacts their ability to raise capital. Several parties emphasized the importance of consistency in remuneration policies within the different business models. Institutions would need to adapt to at least four sets of remuneration guidelines. Concerns were expressed that ESMA didn't account for the variety in business models when implementing guidelines. Additionally, the importance of balance between market stability, investor protections, and flexible remuneration policies was underscored. ESMA acknowledges potential risk in prescribed reporting formats not sufficiently reflecting different business models. Several respondents advocated for flexibility in designing remuneration policies that suit diverse business models.

Objectivity And Compliance In Financial Regulation Audit Processes (objectivity)

The paragraph focuses on the organizational requirements that aim to ensure objectivity, independence, integrity, and the quality of credit rating activities. This includes various regulations that need to be adhered to under SEC guidance, EMIR, and CFTC provisions. These regulations call for internal audit departments of credit rating agencies (CRAs) to maintain objective in their operations. They are mandated to periodically review and reinforce their risk control procedures and internal control mechanisms. An annual independent audit is required for clearing operations, risk management processes, and accounts. Proper management of financial interests and relationships related to the credit rating process is necessary to prevent potential conflicts of interest. CRAs are also mandated to conduct formal and consistent reviews of their compensation policies to ensure these do not compromise the objectivity of their rating process.

Temporary Short-Selling Restrictions on Selected Stocks in Milan Stock Exchange (dei)

According to data collected from ESMA and Thomson Reuters Eikon, several stocks at the Milan Stock Exchange experienced temporary short-selling restrictions due to their share price dropping significantly during trading sessions. These include Saipem, Finmeccanica, Intesa San Paolo, Banca Carige, Banco Popolare, Mediolanum, and Monte Dei Paschi. The purpose of these restrictions was to prevent substantial price falls. The restrictions started at various times and were lifted at the close of business. Furthermore, during the ban, there were noticeable changes in transaction volumes when compared to normal times, with volume specifically referring to the average number of transactions per minute. Additionally, these bans were announced and published on newswires at different times. The impact on share prices varied across the different stocks, with some showing non-significant effects throughout the period.

Examination of Supervisory Regulations and Practices in Global Financial Institutions (international standards)

The Financial Sector Assessment Program (FSAP) evaluates the supervisory strategies, arrangements, and practices in a jurisdiction based on internationally recognized standards. Different bodies such as the CFTC, SEC, and prudential regulators are working on revising regulations on bilateral margins in accordance with these standards. The Japanese Financial Services Agency (JFSA) asks Central Counterparties (CCPs) to evaluate themselves against these standards, while the Bank Of Japan (BOJ) focuses on ensuring CCPs' compliance. ESMA has been instrumental in ensuring international consistency on regulations related to derivatives markets, contributing to several international standards drafting groups. The Mexican Securities Act enforces these international standards, especially for credit rating agencies, indicating their importance in the establishment of industry codes of conduct.

ESMA's Work Programme and Assurance for Continuity of Clearing Services (going concern)

People are interested in the assurance of the continuity of clearing services, including potential risks that may threaten a central counterparty's (CCP) viability, and how this is managed within governance structures. A Derivatives Clearing Organization (DCO) is expected to hold sufficient liquid resources to cover non-member default related losses, supporting the DCO's ongoing operations. The ESMA's work program reflects a diverse set of tasks related to investment reporting, corporate finance, consumer protection and corporate reporting. Various technical standards are being developed in response to different directives with prioritization ranging from low to high. Further tasks include monitoring IFRS and XBRL developments and engaging in ongoing dialogues with third country regulators. The ESMA work programme also covers investment management with various guidelines and advice being developed centered around alternative investment fund managers directive (AIFMD), UCITS and venture capital among others. Additionally, work is being done on MIFID revisions.

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